

**JOHNSON-SHOYAMA GRADUATE SCHOOL OF PUBLIC POLICY
University of Regina**

GSPP 825 Saskatchewan and Canadian Federalism
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Instructor: Roy Romanow/Gregory Marchildon
Room: SIPP Boardroom

Term: Spring 2008
Class: May 10 9:00-11:45
May 26-30 9:00-4:15
June 20 1:00-2:45

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Office Hours: By appointment

Calendar Description

Examines Canadian federalism from the perspective of Saskatchewan's postwar role in shaping national policy. The province's impact on the federation is analyzed through a series of topics.

Students with Special Needs

Students in this course who, because of a disability, may have a need for accommodations, are encouraged to come and discuss accommodations with the instructor and to contact the Coordinator of Special Needs Services at 585-4631.

Academic Integrity and Conduct

Ensuring that you understand and follow the principles of academic integrity laid out in the Graduate Calendar is vital to your success in graduate school (attached; and available at http://www.uregina.ca/gradstudies/calendar/policy_univ.shtml). Ensuring that your work is your own and reflects both your own ideas and those of others incorporated in your work is important: ensuring that you acknowledge the ideas, words, and phrases of others that you use is a vital part of the scholarly endeavour. If you have any questions at all about academic integrity in general or about specific issues, contact me and we can discuss your questions.

Overview

This course examines the Canadian federalism from the perspective of Saskatchewan's postwar role in shaping national policy. The province's impact on the federation is analyzed through a series of topics in which one of the instructors has been an active participant through most of his political life. Where appropriate, other members of the University of Regina community and beyond will be brought into individual seminars as guest participants to enrich the discussion. The course will be limited to 30 graduate students drawn from across the university.

This course has been designed to fit with the schedules of professional students. It will begin on Saturday, May 10, from 9:00 a.m. until 11:45, with an introduction and explanation of assignments as well as Seminar 1. The content of seminars 2-11 will then be presented in one intensive week, beginning Monday, May 26 and continuing through the week until Friday, May

30. Seminars will be held for 5.5 hours each day, from 9:00 a.m. until 11:45, and from 1:30 p.m. until 4:15 p.m. A final seminar will be held on Friday, June 20, at 1:00 a.m., at which time the final assignment will be picked up (those students unable to attend should deliver their assignment to the Graduate School of Public Policy at 110 – 2 Research Drive by Friday, June 19.

Readings

Required readings have been kept to a minimum but all should be completed in advance the intensive one-week sessions as you will be expected to participate actively in the seminar discussions. Required readings have been collated into a CanCopy publication which can be purchased at the University of Regina Bookstore.

Evaluation

Your evaluation will be based upon: (1) the preparation of a review of a book (maximum of 800 words) directly related to one of the seminar topics and due May 26, [25%]; (2) the quality of your participation in the seminar discussions [15%]; and (3) the preparation of a major research paper that is directly related to one of the questions asked in the 11 seminars due on June 20 [60%].

Seminar 1: Modernizing the State: The Influence of the Saskatchewan Administrative and Policy Tradition – *Is it still relevant or useful?*

Robert I. McLaren, *The Saskatchewan Practice of Public Administration in Historical Perspective* (Lewiston, NY: Edwin Mellen, 1998), chapter 5.

Allan Blakeney and Sandford Borins, *Political Management in Canada*, 2nd ed. (Toronto: University of Toronto Press, 1998), chapter 1.

A.W. Johnson, *Biography of a Government* (Toronto: University of Toronto Press, 2004), Foreword and Epilogue.

Seminar 2: Nation-Building through Federal-Provincial Programs and Funding – *Do they serve a national interest?*

Roy J. Romanow, “Fiscal Arrangements: A Western Perspective”, in Roy J. Romanow, Claude Ryan and Robert L. Stanfield, eds., *Ottawa and the Provinces: Regional Perspectives* (Toronto: Ontario Research Council, 1984): 1-17.

Robin W. Boadway and Paul Hobson, *Intergovernmental Fiscal Relations in Canada* (Toronto: Canadian Tax Foundation, 1993): 35-46.

Seminar 3: Conflict over Resource Policy and Equalization – *How do we balance the provincial ownership of resources with regional equity?*

John Richards and Larry Pratt, *Prairie Capitalism: Power and Influence in the New West* (Toronto: McClelland and Stewart, 1979): 250-78.

Gregory P. Marchildon, “Understanding Equalization: Is It Possible?” *Canadian Public Administration*, Vol. 48, no. 3 (Fall 2005): 420-28

Thomas J. Courchene, “Energy Prices, Equalization and Federalism”, *Policy Options* (Oct. 2005): 40-5.

Seminar 4: Negotiating and Re-Negotiating the Constitution, 1978-1992 – *Is mega-constitutional possible or even desirable?*

Roy J. Romanow, “‘Reworking the Miracle’: The Constitutional Accord 1981”, *Queen’s Law Journal*, Vol. 8 (1982/83): 74-98.

Roy J. Romanow, “Nation Building and the Canadian Constitution”, *UBC Law Review*, Vol. 30, no. 2, (Aug. 2005): 493-506.

Lowell Murray, Gil Rémillard and Pierre Trudeau, proponents and opponents of the Meech Lake Accord, present their views: in Michael D. Behiels, ed., *The Meech Lake Primer: Conflicting Views on the 1987 Constitutional Accord* (Ottawa: University of Ottawa Press, 1989), 13-42 and 60-99.

Seminar 5: The Charter of Rights and the Rise of Judicial Power within a Parliamentary Democracy – *Has the Charter strengthened Canadian democracy?*

Roy J. Romanow, “Courts and Legislatures in the Age of the Charter”, *Canadian Parliamentary Review*, Vol. 9 (Spring 1986): 2-3.

Kent Roach, *The Supreme Court on Trial: Judicial Activism or Democratic Dialogue* (Toronto: Irwin Law, 2001): 175-204

Roy J. Romanow, “In Search of a Mandate?” in Colleen Flood, Kent Roach and Lorne Sossin, eds. *Access To Care, Access to Justice* (Toronto: University of Toronto Press, 2005): pp. 521-30

Seminar 6: The Challenge of Quebec Sovereignty and Secession – *Is the future breakup of Canada likely?*

Gregory P. Marchildon, “An Attempt to Reconcile the Irreconcilable”, *Inroads*, Vol. 5 (1996): 98-103.

Samuel V. LaSelva, "Federalism, Pluralism, and Constitutional Faith: Canada in Question", *Review of Constitutional Studies*, Vol. 6, no. 1-2 (2002): 204-19.

Montserrat Guibernau, "National Identity, Devolution and Secession in Canada, Britain and Spain", *Nations and Nationalism*, Vol. 12, no. 1 (2006): 51-76.

Seminar 7: Aboriginal Self-Government – *Can and should federalism accommodate to such change?*

Alan Cairns and Tom Flanagan, "An Exchange", *Inroads*, Vol. 10 (2001): 101-22.

John Borrows, *Recovering Canada: The Resurgence of Indigenous Law* (Toronto: University of Toronto Press, 2002): 138-58.

Seminar 8: The Social Union and the Spending Power – *Is there a better way to balance national and provincial interests?*

Roy J. Romanow, "Reinforcing 'The Ties that Bind'", *Policy Options*, Vol. 9 (Nov. 1998): 9-11.

Gregory P. Marchildon "A Step in the Right Direction [A Response to Claude Ryan]", *Inroads*, Vol. 9 (2000): 124-33.

Tom Kent, "The Federal Spending Power is now chiefly for People, not Provinces", Institute of Intergovernmental Relations (Queen's University) working paper, 2007.

<http://www.queensu.ca/iigr/working/spendingPower/KentT.pdf>

Marc-Antoine Adam, "Fiscal Federalism and the Future of Canada: Can Section 94 of the Constitutional Act, 1867, be an Alternative to the Spending Power?", Institute of Intergovernmental Relations (Queen's University) working paper, 2007.

<http://www.queensu.ca/iigr/working/spendingPower/AdamFinal.pdf>

Seminar 9: Provincial Health Care Reforms and the Implications for Canada – *What will be the impact of the next wave of provincial reform?*

Duane Adams, "The White and the Black Horse Race: Saskatchewan Health Reform in the 1990s." In Leeson, ed., *Saskatchewan Politics: Into the 21st Century* (Canadian Plains Research Centre, 2001): 267-94.

Carolyn Tuohy, "The Costs of Constraint and Prospects for Health Care Reform in Canada", *Health Affairs*, Vol. 21, no. 3 (2002): 32-46.

Seminar 10: The National Dimensions of Health Care In Canada from the Romanow Report to Chaoulli – *Can they hold? Should they?*

Roy J. Romanow, Commissioner, *Building on Values: The Future of Health Care in Canada* (Saskatoon: Commission on the Future of Health Care in Canada, 2002), preface.

Gregory P. Marchildon, “The Chaoulli Case: A Two Tier Magna Carta?” *Healthcare Quarterly*, Vol. 8, No. 4 (2005): 49-52.

Gregory P. Marchildon, “Private Insurance for Medicare: Policy History and Trajectory in the Four Western Provinces” in Flood et al, eds. *Access To Care, Access to Justice* (Toronto: University of Toronto Press, 2005): pp. 429 – 453.

Seminar 11: Saskatchewan’s Effectiveness in the Federal-Provincial Arena?

General discussion